



Subject:	Treatments for Urinary Incontinence		
<b>Document #:</b>	SURG.00010	Publish Date:	03/29/2023
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## **Description/Scope**

This document addresses the following treatments for urinary incontinence:

- Vaginal weight training;
- Injection of periurethral bulking agents;
- Transvaginal radiofrequency bladder neck suspension;
- Transurethral radiofrequency energy collagen micro-remodeling;
- Artificial urinary sphincter devices;
- Intraurethral valve-pump implantation;
- Adjustable balloon system implantation;

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• Endovaginal cryogen-cooled, monopolar radiofrequency remodeling.

Note: Please see the following related document(s) for additional information:

- MED.00125 Biofeedback and Neurofeedback
- CG-SURG-08 Sacral Nerve Stimulation as a Treatment of Neurogenic Bladder Secondary to Spinal Cord Injury
- CG-SURG-95 Sacral Nerve Stimulation and Percutaneous or Implantable Tibial Nerve Stimulation for Urinary and Fecal Incontinence; Urinary Retention

## **Position Statement**

### **Medically Necessary:**

Injection of periurethral bulking agents is considered **medically necessary** when one or more of the following are met:

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- The individual has stress urinary incontinence (SUI) caused by intrinsic sphincter deficiency (ISD) which persists despite at least 12 consecutive months of conventional therapy (for example, exercise, medication); or
- Post-traumatic or post-surgical injury; or
- Urethral hypermobility in individuals with abdominal leak point less than 100 cm H<sub>2</sub>O which persists despite at least 12 consecutive months of conventional therapy (for example, exercise, medication).

Implantation of an artificial urinary sphincter device is considered **medically necessary** in adults following prostate surgery to treat urinary incontinence due to reduced outlet resistance (Intrinsic Sphincter Deficiency [ISD]) when the symptoms of incontinence have been refractory to at least 6 months of conservative medical treatment.\*

**\*Note:** Artificial urinary sphincter implantation is **not considered first-line treatment** of refractory incontinence in adults following prostate surgery. Examples of first-line conservative medical treatment may include behavioral therapy and/or pharmacologic treatments.

## Not Medically Necessary:

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Implantation of an artificial urinary sphincter device is considered **not medically necessary** for individuals who do not meet the medically necessary criteria and for all other indications.

## Investigational and Not Medically Necessary:

The following services are considered **investigational and not medically necessary** as treatments for urinary incontinence:

- The injection of periurethral bulking agents for individuals who do not meet the medically necessary criteria;
- inFlow<sup>™</sup> intraurethral valve-pump implantation;
- ProACT<sup>™</sup> adjustable continence therapy;
- Vaginal weight training with specially designed weights (cones);
- Transvaginal radiofrequency bladder neck suspension;
- Transurethral radiofrequency energy collagen micro-remodeling;
- Endovaginal cryogen-cooled, monopolar radiofrequency remodeling.

## Rationale

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## Periurethral Bulking Agents

Periurethral injections of bulking agents, such as cross-linked collagen, carbon-coated beads (for example, Durasphere<sup>™</sup> Advanced Uroscience, Inc., St. Paul, MN), calcium hydroxylapatite (for example, Coaptite<sup>®</sup> BioForm Medical, Inc., San Mateo, CA) and polydimethylsiloxane (for example, Macroplastique<sup>®</sup> Uroplasty, Inc., Minneapolis, MN) and non-particulate homogenous gel (for example, Bulkamid<sup>®</sup>, Axonics, Irvine, CA), have been studied in randomized controlled trials (RCTs). These trials have established the safety and efficacy of agents cleared by the U.S. Food and Drug Administration (FDA) for the treatment of adult women with stress urinary incontinence (SUI) due to intrinsic sphincteric deficiency. Notably, another product, Contigen<sup>®</sup> Bard Collagen Implant, is no longer available.

A 2017 Cochrane systematic review by Kirchin and colleagues was limited to RCTs evaluating bulking agents to treat urinary incontinence in women that reported at least one objective outcome measure such as pad weight reduction. A total of 14 RCTs met eligibility requirements, with sample sizes ranging from 30 to 355. Comparison interventions included placebo (1 trial), pelvic floor exercises (1 trial) other surgical techniques (2 trials), a different bulking agent (8 trials) and different injection sites using the same agent (2 trials). Due to differences in study

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design, the investigators did not pool study findings. However, the authors noted that data up to 12 months suggests that injection of bulking agents appears to be less effective but safer than open surgery.

Several systematic reviews evaluating bulking agents have included both controlled and uncontrolled observational studies (Capobianco, 2020; Hoe, 2021; Pivazyan, 2021; Siddiui, 2017). A 2020 systematic review by Capobianco and colleagues included 21 studies, 1 of which was a RCT, on bulking agents to treat SUI or mixed urinary incontinence. The pooled improvement rate in studies with at least 1 year of follow-up was 57% (95% confidence interval [CI], 39% to 74%). The pooled cure rate after at least 1 year of follow-up was 21% (95% CI, 16% to 27%). In a pooled analysis of 5 studies that reported objective measures and had at least 1 year of follow-up, the objective treatment success rate was 46% (95% CI, 37% to 55%).

Pivazyan and colleagues (2021) focused on studies comparing bulking agents with surgical procedures in women with SUI. They identified six eligible studies, three RCTs and three controlled non-randomized studies. A pooled analysis of data from the six studies found significantly greater subjective improvement in symptoms in the surgery group compared with the bulking agents group (p=0.01). A pooled analysis of three studies did not find a statistically significant difference in complications after surgery versus bulking agents (p=0.73).

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Other systematic reviews listed above (Hoe, 2021; Siddiui, 2017) did not pool study findings.

A 2022 systematic review by Braga and colleagues included 11 uncontrolled studies on use of bulking agents after the failure of a mid-urethral sling. The pooled cure/improvement rate was 75%, the pooled failure rate was 35% and the pooled reoperation rate was 25%. The authors noted a high degree of statistical heterogeneity among studies but they did not identify publication bias. A limitation of the systematic review is that the authors did not differentiate between the cure rate and the improvement rate. An uncontrolled study (Zivanovic) reported both a combined cure/improvement rate after urethral bulking after midurethral sling failure, as well as each outcome separately. The cure rate was 56.7% after 1 month, 43.3% after 6 months and 25.4% after 12 months. The improvement rate was 93.3% at 1 month, 88.3% at 6 months and 83.6% after 12 months.

A non-randomized comparative study by Gaddi and colleagues (2014) examined outcomes after either urethral bulking or repeat midurethral sling following primary midurethral sling failure. The study included 165 individuals with midurethral sling failure; 98 received another sling and 67 received urethral bulking. A total of 11 of 98 (11.2%) individuals in the repeat slings experienced treatment failure compared with 26 of 65 (38.8%) individuals in the bulking agents group. The rate of failure was significantly higher in the bulking agents group, p=0.004.

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The 2017 joint guideline by the American Urological Association (AUA)/Society of Urodynamics, Female Pelvic Medicine and Urogenital Reconstruction (SUFU) recommended bulking agents as one of several options for patients considering surgery for SUI. The guideline does not address bulking agents after midurethral sling failure.

## Vaginal Weight Training

Vaginal weight training is a behavioral therapy that employs weights during Kegel or pelvic floor exercises to strengthen pelvic floor muscles. The use of vaginal weights (cones) has not been shown to improve pelvic floor muscle strength more than Kegel exercises alone. A 2013 Cochrane review by Herbison and Dean identified 23 RCTs comparing weighted vaginal cones to a control condition in women with urinary incontinence. The authors noted that all of the studies had small sample sizes, some had high drop-out rates and study quality was difficult to assess in many cases. Most studies used a similar protocol in which individuals held the cones in place twice a day for 15 minutes. Outcome measures varied widely. A comparison of interest is the efficacy of vaginal cones plus pelvic floor muscle training (PFMT) alone. Two trials addressed this comparison and neither found a significant benefit of the addition of vaginal cones. Thirteen trials compared vaginal cones and PFMT. In a pooled analysis of 4 trials, there was not a significant difference between groups in leakage episodes per day (mean difference [MD],

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0.00; 95% CI, -0.20 to 0.20). Similarly, a pooled analysis of 5 trials did not find a significant difference between groups in the proportion of individuals with improvement on the pad test (risk ratio [RR], 1.10; 95% CI, 0.82 to 1.49). Four trials reported on subjective improvement of cure and this outcome significantly favored the vaginal cone group (RR, 1.01; 95% CI, 0.75 to 1.36). The ability to conduct pooled analyses was limited by variability in control interventions and outcome measures and thus a relatively small number of studies were included in the meta-analyses. In these meta-analyses, objective measures did not find a significant benefit of vaginal cones compared with PFMT.

In a small prospective study, Haddad and colleagues (2011) evaluated vaginal cone therapy in a passive phase (without voluntary contractions of the pelvic floor) and an active phase (with voluntary contractions). Twenty-four women with SUI were treated and 21 women completed the 3-month study. Outcomes in the pad test favored the active phase as did pelvic floor evaluation and bladder neck mobility. Complete reversal of symptomatology was observed in 12 (57.1%) participants, and satisfaction was expressed by 19 (90.4%). This study lacked a comparison group of women who did pelvic floor exercises without the use of vaginal cones.

Transvaginal Radiofrequency Bladder Neck Suspension (SURx Transvaginal System<sup>®</sup>)

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Several uncontrolled studies have been published. Dmochowski and colleagues (2003) reported on a prospective case series of 120 consecutive women with urinary stress incontinence who underwent transvaginal bladder neck suspension. Enrolled subjects had failed at least a 3-month trial of conservative therapy, including, most commonly, pelvic floor muscle exercises or pelvic floor stimulation. Follow-up examinations at 1, 3, 6 and 12 months consisted of a history, physical examination and urodynamic studies. In addition, each participant completed a voiding diary and quality of life questionnaire. A cure was defined as a negative Valsalva maneuver; improvement was defined as decreased daily episodes or pad use. A total of 73% of the participants were considered cured or improved at 12 months. More than 68% of the participants reported satisfaction with the treatment. The study is limited in that it lacked a comparison group.

Ross and colleagues (2002) conducted a multicenter, prospective single-arm study that included 94 women with stress incontinence. At 1 year, the objective cure rate was 79% based on a negative leak point pressure. Assessment of quality of life was also significantly improved. Larger controlled studies with longer follow-up are needed to further evaluate this procedure.

## Transurethral Radiofrequency Energy Collagen Micro-Remodeling (Lyrette™, formerly Renessa<sup>®</sup> System)

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A 2015 Cochrane review by Kang and colleagues identified a single RCT evaluating transurethral radiofrequency energy collagen micro-remodeling for treatment of stress urinary incontinence (SUI). This trial, by Appell and colleagues (2006), randomized 173 women with SUI to active (n=110) or sham (n=63) treatment and followed participants for 12 months. Primary outcomes were leak point pressure (LPP) and score on the incontinence quality of life (I-QOL). At 12 months, 136 of 173 participants (79%) were available for the analysis of LPP. Individuals in the active treatment group had an increase in mean LPP of 13.2 cm H2O and those in the sham group had a decrease in mean LPP of 2 cm H2O. The difference in LPP between groups was statistically significant, p=0.002. A total of 142 participants (82%) provided data for the I-QOL outcome at 12 months. The proportion of evaluable participants with at least a 10 point I-QOL improvement (considered clinically meaningful) was 48% in the active treatment arm and 44% in the sham arm. The difference between groups did not differ significantly, p=0.70. The study had mixed findings and was limited by a substantial drop-out rate and the uncertain clinical significance of the LPP measure.

In addition to the RCT, a prospective, single-arm study with 3 years of follow-up evaluated transurethral collagen denaturation (Renessa) in women with SUI caused by bladder outlet hypermobility. Objective measures included voiding diaries and in-office stress pad weight tests. Subjective measures included the I-QOL, Urogenital Distress

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Inventory (UDI-6), and Global Impression of Improvement (PGI-I) instruments. Of the 136 women who were treated, 75 (55%) were available for 12-month follow-up (Elser 2009). At 12 months, significant reductions existed from baseline in the median number of daily (-0.61) and weekly (-4.0) leaks caused by activity, and 50% of the subjects experienced at least 50% fewer leaks compared with baseline (52% of evaluable participants). At the 18-month follow-up, data were available on 60 women (44%). The study found incontinent episodes decreased whereas quality of life and participant satisfaction with the procedure increased (Elser 2010).

A total of 41 women (30%) completed the 3-year follow-up (Elser 2011). According to diary data available for 39 women, 24 (62%) reported at least a 50% reduction in leaks per day. The investigators also reported an intention-to-treat (ITT) analysis of data from all 136 participants (last observation carried forward), 46.7% reported at least a 50% reduction in leaks from baseline. Based on the ITT analysis with multiple imputations of missing data, 60% of women had at least a 50% reduction in leaks. This study was limited by a large loss to follow-up and a lack of a control or comparison group.

Artificial Urinary Sphincter (AUS) Devices

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A number of observational studies have evaluated use of AUS in male adults with refractory urinary incontinence due to ISD following prostate surgery (Boswell, 2019; Dosanjh, 2020; Sacomani, 2017; Tutolo, 2019). No RCTs were identified. A large multicenter retrospective cohort study was published by Tutolo and colleagues in 2019. The study included 892 cases of AUS implantation in men with non-neurogenic SUI after prostate surgery who were followed for at least 1 year. The mean length of follow-up was 32 months (range 12 to 300 months). The primary outcome was the dry rate (DR), defined as not needing to use any pads. Data on pad use prior to surgery were available for 547 of the 892 individuals in the cohort (61%). All of the 547 individuals used at least 1 pad per day prior to treatment, including 368 (67%) who used at least 5 pads. At follow-up, the DR was 58% for the cohort. Among individuals without previous incontinence surgery (80 of 168). The overall complication rate was 28% (248 individuals) and consisted of erosion, infection, urethral atrophy and mechanical failure.

A study by Sacomani and colleagues (2017) reported long-term outcomes in 121 consecutive individuals who underwent AUS implantation following prostatectomy. After a mean follow-up of 5.2 years, 106 men (88%) still had their AUS device and 82 of these (68%) reported being completely dry. Investigators have noted high complication rates, (for example, infection, erosion, mechanical failure and device explantation) and need for reoperative procedures in up to 20% of implanted individuals (Imamoglu, 2005; Kim, 2008). For these reasons,

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AUS is not considered a first-line therapy and is reserved for those who have not responded to conventional treatment options for at least 6 months following prostate surgery.

Boswell (2019) focused on long-term device survival and reintervention rates. The study included 1154 individuals who underwent AUS placement for SUI following radical prostatectomy or other prostate procedure. Individuals were followed for a mean of 5.4 years. The rate of secondary surgery (removal or revision) was 35% (404 of 1154). According to Kaplan-Meier survival analysis, estimates of rates of device survival were 72% at 5 years, 56% at 10 years, 41% at 15 years and 33% at 20 years.

In a systematic review of studies of men with post-prostatectomy incontinence who were treated with AUS or an adjustable sling (Guachetá Bomba, 2019), the authors identified seven studies with a total of 463 participants, 420 of whom had SUI following prostatectomy. In the studies, 313 received an AUS and 107 received an adjustable sling. There were no RCTs and no head-to-head comparisons of AUS and adjustable slings. The primary outcome of the review was decreased pad use. The analysis for this outcome included three studies on each intervention. Compared with no intervention, pad use decreased with either intervention and there was no statistically significant difference between interventions.

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Zhang and Xu (2022) published a meta-analysis of studies on the impact of radiation therapy on outcomes of AUS placement. The review included studies with a sample size of at least 25 that compared outcomes of AUS in individuals with or without a history of radiation therapy. A total of 18 studies met eligibility criteria; all were cohort studies. In a pooled analysis, individuals without radiation therapy had a significantly higher odds of an absence of incontinence after AUS compared with individuals with radiation therapy (OR, 1.74, 95% CI, 1.16 to 2.60, p<0.0001). The authors did not report other efficacy outcomes such as improvement in urinary incontinence or pad use. There was not a statistically significant difference in the rate of revision surgery in individuals who had prior radiation therapy compared to those without radiation therapy (pooled OR, 1.24, 95% CI, 0.81 to 1.92, p=0.32). The odds of mechanical failure also did not differ significantly between groups. However, the odds of explantation was significantly higher in the prior radiation group (OR, 3.00, 95% CI, 1.16 to 7.75, p=0.02). There may have been co-morbidities that impacted differences in outcomes.

Mamane and colleagues (2022) published a study with a relatively large sample size. The study included 1277 men who had an AUS and over 1 year of follow-up; 437 (37%) of these had a history of radiotherapy. Mean length of follow-up was 36.8 months. Rates of social continence at follow-up were 78.8% in the group with prior radiotherapy and 78.2% in the group without radiotherapy (p=.84). The primary study outcome, explantation-free survival, was significantly lower in the radiotherapy group than the non-radiotherapy group (p=0.001). Revision-

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free survival, however, was significantly higher in the radiotherapy group (p=0.02). Non-mechanical free survival was somewhat higher in the radiotherapy group, but the difference between groups was not statistically significant (p=007). In multivariate analysis, radiation therapy, age, Charlson score (a measure of co-morbidities) and previous pelvic surgery were independently associated with revision.

A systematic review (Barakat, 2020) of published literature on AUS for females with SUI identified 15 uncontrolled retrospective and prospective studies with a mean of 68 individuals per study. The authors rated the quality of evidence as very low quality due to high risk of bias in all of the included studies as well as publication bias and "serious imprecision". In a meta-analysis, the authors noted a high degree of heterogeneity in the post-operative continence rate and found a median continence rate of 79%. They also found a revision rate of 15%. Despite the high rate of post-operative continence, the authors concluded that the low quality of evidence and small study population were insufficient to draw firm conclusions about the impact of AUS on the net health outcome in women.

A 2021 uncontrolled retrospective study reported on 45 women over 75 years old with SUI due to ISD who had AUS implantation (Denormandie, 2021). During surgery, bladder dome injuries occurred in 9 (20%) of women and vaginal injuries occurred in 3 (6.7%) women. There were 26 early postoperative complications in 18 individuals

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(40%); all except 1 were minor complications. Median follow-up was 36 months. Five individuals died for reasons unrelated to the surgery and did not complete follow-up. Late postoperative complications occurred in 7 women (15.5%). At the final follow-up, 32 of the 45 individuals (71%) had their original AUS, 2 had explanted AUS, 9 had AUS revisions and 2 had AUS deactivations. In an intention-to-treat analysis, 31 of the 45 women (69%) had total continence at last follow-up.

In 2019, the AUA/SUFA published a guideline incontinence after prostate treatment (Sandhu, 2019). The guideline included the following statements on AUS:

- Artificial urinary sphincter should be considered for patients with bothersome stress urinary incontinence after prostate treatment. (Strong Recommendation; Evidence Level: Grade B)...
- In men with stress urinary incontinence after primary, adjuvant, or salvage radiotherapy who are seeking surgical management, artificial urinary sphincter is preferred over male slings or adjustable balloons. (Moderate Recommendation; Evidence Level: Grade C)...
- Patients should be counseled that the artificial urinary sphincter will likely lose effectiveness over time and reoperations are common. (Strong Recommendation; Evidence Level: Grade B).

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To date, the evidence from well-designed studies is insufficient to form conclusions regarding the safety and efficacy of AUS for other subgroups, such as women and, children with intractable incontinence, and males who have not undergone prostate surgery.

## inFlow Intraurethral Valve-Pump and Activator

The inFlow intraurethral valve-pump received clearance through the FDA's de novo approval process in 2014. Chen and colleagues (2005) published a prospective, single-arm crossover study involving 273 subjects with hypocontractile or acontractile bladder conditions. The first 88 subjects were enrolled directly into the study phase involving an 8-week baseline phase using clean intermittent catheterization (CIC), followed by a 16-week inFlow treatment phase, and a final 4-week treatment withdrawal phase. Subsequent subjects were first enrolled in a 1-week tolerability trial (n=185). Those subjects that satisfactorily passed that phase (n=139) continued to the study phase. A total of 196 of the original 273 (72%) subjects withdrew from the study. These withdrawals were attributed to initial discomfort and leakage of the device. A total of 77 subjects completed the inFlow treatment phase. Post-void residual volume was comparable during baseline CIC phase and inFlow treatment phase (20.3 ml vs. 16.1 ml), with significantly improved quality of life (p<0.001). Controlled trials are needed to fully evaluate the inFlow device.

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## ProACT Adjustable Continence Therapy

The ProACT System (Uromedica, Inc. Plymouth, MN) is an implantable, volume-adjustable balloon device which is connected to bi-lumen tubing that terminates in a subcutaneous injection port. The ProACT was approved by the FDA in November 2015 via a premarket approval (PMA) application for treatment of men with stress incontinence of at least 12 months' duration following prostate surgery who did not respond to conservative therapy.

FDA clearance was based on results of a prospective, multi-center, single-arm, open-label clinical study of 123 subjects in the intent-to-treat cohort. Subjects were followed for a minimum of 18 months following implantation with continued follow-up planned. The primary effectiveness endpoint was the average of two 24-hour pad weight measurements conducted at baseline compared to the average of two 24-hour pad weight measurements conducted at 18 months. Individual success was defined as  $\geq 50\%$  reduction in 24-hour pad weight at 18 months, compared to baseline. Overall study success criteria was defined as an exact 95% binomial confidence interval lower boundary of  $\geq 50\%$  success at 18 months. The success rate, which was based on the primary endpoint, was 46% (57/124) (95% CI, 37% to 55%), which did not meet the performance goal because the lower bound of the 95% CI was 37%,

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which is below the target responder rate of 50%. It was concluded that the study's primary effectiveness endpoint was not met.

Several additional single-arm studies evaluating ProAct in men with SUI following prostate surgery have been published (Bada, 2022; Nestler, 2018; Noorhoff 2017, Ronzi, 2019). Complication rates and/or need for revision surgery tended to be high. In the Nestler (2018) study, 59 of 112 implants of the ProAct system (53%) had to be revised after a median of 26 months due to rupture or dislocation/migration. Ronzi and colleagues (2019) identified complications in 70 of 102 cases (69%) including 34 migrations, 18 device failures, 28 urethral erosions and 28 cutaneous erosions. In the Bada (2022) study, 62 individuals underwent ProAct implantation and only 42 of these were included in the analysis; of these 42 individuals, 8 (19%) required revision or explantation.

A systematic review of studies on ProAct in men with SUI was published in 2019 by Larson and colleagues. No RCTs were identified. The authors included 19 studies with a total of 1264 individuals. In a pooled analysis of data on ProAct treatment, 60.2% of individuals were 'dry' at follow-up and 81.9% were either 'dry' or 'improved'. No data from any comparison intervention were reported. A pooled analysis of adverse event data from 18 studies found a 5.3% rate of intraoperative bladder or urethra perforation and a 22.2% revision rate over a mean follow-up of 3.6 years.

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## Endovaginal cryogen-cooled, monopolar radiofrequency remodeling

The Viveve system delivers cryogen-cooled, monopolar radiofrequency remodeling endovaginally and is proposed for treatment of stress urinary incontinence in women. No published studies have evaluated the Viveve system for treatment of urinary incontinence.

A feasibility RCT was published in 2020 by Allan and colleagues. The study included 37 adult women with mild to moderate SUI, defined as 1 to 50g leakage on a 1-hour pad weight test. In addition, participants needed to have normal pelvic exams and not be pregnant or have given birth or discontinued breastfeeding within 6 months of enrollment. Participants were randomized to receive either one or two Viveve cryogen-cooled monopolar radiofrequency treatments. Two participants dropped out of the study. At 12 months, the percentage of participants with at least a 50% reduction in pad weight was similar in the one-treatment (54%) and two-treatment (50%) groups. The cure rate, defined as less than 1g of leakage on the 1-hour pad weight test, was higher in the one-treatment group (75%) than in the two-treatment group (54%). Statistical significance tests and p-values were not reported. This study lacked a comparison group of individuals who did not receive Viveve treatment. A RCT comparing active Viveve treatment to cryogen-only treatment and sham treatment (NCT04206085) is underway.

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### **Background/Overview**

Urinary voiding dysfunction includes urinary incontinence (UI) which is the inability to hold urine in the bladder and urinary retention, which is the inability to pass urine out of the bladder. Both men and women can experience urinary voiding dysfunction. Many women experience some UI due to pregnancy and childbirth, menopause, and the structure of the female urinary tract. Urinary retention in women can be caused by bladder muscle failure or obstruction. Many men experience and retention along with prostate enlargement or after prostate surgery.

There are a variety of therapies used to treat urinary incontinence. The least invasive approaches include behavioral techniques such as fluid management and bladder training, pelvic floor muscle exercises and scheduled toilet trips. Medications used to treat urinary incontinence include anticholinergics and mirabegron. In addition, the following medical devices are potential treatment options:

Periurethral bulking agents refer to a variety of materials (collagen, carbon coated beads, calcium hydroxylapatite or polydimethylsiloxane) that may be injected around the urethra to provide better bladder control.

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Vaginal weight training involves the use of small, specially designed weights ("cones") that can be placed in the vagina and held there to strengthen the muscles in the pelvic area. Over time, increasingly heavier weights are used and this is thought to increase muscle strength. The vaginal cones are made from surgical grade stainless steel surrounded by a double welded plastic case. They are smooth with a plastic coated retrieval cord.

The SURx Transvaginal System (SURx, Inc., Livermore, California), which obtained FDA clearance in March 2002, is a radiofrequency device that has been specifically designed as a transvaginal treatment of urinary stress incontinence that can be performed as an outpatient procedure under general anesthesia. An incision is made through the vagina lateral to the urethra, exposing the endopelvic fascia. Radiofrequency energy is then applied over the endopelvic fascia in a slow sweeping manner, resulting in blanching and shrinkage of the tissue. As of 2006, the SURx device is no longer marketed in the U.S.

Transurethral radiofrequency energy collagen micro-remodeling is a non-surgical treatment for women with SUI. Radiofrequency energy is used to apply controlled heat to targeted tissues in the lower urinary tract. The heat denatures submucosal collagen in the tissue at the treatment sites. After healing, the tissue is reported to be firmer and have increased resistance to involuntary leakage at times of increased intra-abdominal pressure, thus reducing or eliminating SUI episodes. The Renessa System, originally marketed by Novasys Medical, Inc. (Newark, CA)

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obtained FDA clearance as substantially equivalent to prior predicate devices and is indicated, "For the transurethral treatment of female stress urinary incontinence due to hypermobility in women who have failed conservative treatment and who are not candidates for surgical therapy" (FDA, 2005). Verathon Medical Ltd (Bothell, WA) acquired the product and rebranded it as Lyrette<sup>TM</sup>.

The AUS is an externally controlled urethral occlusion device. The transfer of fluid within the device is controlled by a pressure-regulating balloon placed extraperitoneally in the individual's pelvis or abdominal cavity and a control pump placed in a subcutaneous pocket in the scrotum. Squeezing of the pump allows fluid within the closed-loop system to be transferred from the cuff to the balloon. It takes a few minutes before the cuff re-inflates automatically to the preset level, allowing the urethra to remain open for voiding. The valve then automatically retightens several minutes later which closes the urethra, thereby enabling control of urine flow and continence to be achieved. In 2001, the AMS Sphincter 800<sup>™</sup> Urinary Control System, (American Medical Systems, Minnetonka, MN) obtained clearance from the FDA to treat urinary incontinence due to reduced outlet resistance following prostate surgery. The AUS is contraindicated in individuals with repetitive urinary infections; urethral diverticula at the expected implant site; in complex, unstable, or recurrent urethral stricture disease; in small capacity and/or noncompliant bladder prior to definitive treatment; in irreversibly obstructed urinary tracts; in irresolvable detrusor

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hyperreflexia or bladder instability; or in those who lack the physical and/or mental dexterity to manipulate the pump.

The inFlow intraurethral valve-pump and activator is a urinary device for women with incomplete bladder emptying, due to impaired detrusor contractility (IDC). The inFlow is promoted as an alternative to urinary catheters. The device consists of a small catheter with an internal, magnetically-activated pump-valve mechanism which is placed in the female urethra for up to 29 days or less. Upon activation by a battery-powered wand held low over the pubic area, the valve opens and the pump induces urine flow. The device blocks urine flow when continence is desired, and an internal pump draws urine out of the bladder when activated by the user. Proper device sizing and initial insertion is done by a physician. Subsequent device replacements are self-inserted, or inserted by a caregiver, approximately every 29 days. This device obtained FDA clearance through the de novo approval process in 2014 and is indicated for, "Use in female individuals 18 years of age or older who have incomplete bladder emptying, due to impaired detrusor contractility of neurologic origin, and who are capable of operating it in accordance with instructions or who have trained caregivers" (FDA, 2014).

The ProACT system consists of two postoperatively adjustable silicone balloons placed under fluoroscopic guidance at the prostatic apex (in post-TURP individuals), or at the vesico-urethral anastomosis (in post

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prostatectomy subjects) in males. Balloon titration is via tubing connected to a titanium port in the scrotum to enable post-implantation adjustments. The balloons are filled with isotonic solution following implantation; 1 ml can be titrated monthly until optimum continence is achieved.

The Viveve treatment of stress urinary incontinence involves placement of a probe into the vagina that emits cryogen-cooled radiofrequency energy. The intention is for the cryogen cooling to protect the tissue from damage while the radiofrequency energy delivers energy into the tissue to prompt production of collagen and improve the structural integrity of the vagina, including support of the urethra. The Viveve device has received FDA clearance "for use in general surgical procedures for electrocoagulation and hemostasis" (FDA, 2020). It is not currently cleared specifically for treatment of urinary incontinence.

## Definitions

Bulking agent: Refers to a substance, such as collagen, which is injected near the urinary opening to help increase pressure at the opening and prevent involuntary loss of urine.

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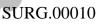
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Detrusor instability: A bladder that contracts and empties out urine even though it is not full, or when the person does not intend to urinate.

Intrinsic sphincter deficiency (ISD): A poor or non-functioning urethral outlet muscle.

Mixed incontinence: A combination of urge and stress incontinence.

Overflow incontinence: The bladder overfills without causing a sensation to urinate.

Periurethral: Around the urethra.

Stress urinary incontinence (SUI): The leakage of urine during physical activities that increase pressure on the bladder.

Urethra: The natural channel or tube through which urine passes from the bladder to outside of the body.

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Urethral hypermobility: A condition of the urethra in which the bladder and urethra move downwards when abdominal pressure rises and a cause of SUI. Urethral hypermobility is linked to childbirth, especially vaginal deliveries, and risk of the condition increases with multiple births, larger babies and longer labor.

Urinary urge incontinence: Leakage of urine when there is a strong urge to void.

Urinary urgency-frequency: An uncontrollable urge to urinate resulting in very frequent, small volumes.

## Coding

The following codes for treatments and procedures applicable to this document are included below for informational purposes. Inclusion or exclusion of a procedure, diagnosis or device code(s) does not constitute or imply member coverage or provider reimbursement policy. Please refer to the member's contract benefits in effect at the time of service to determine coverage or non-coverage of these services as it applies to an individual member.

## Injection of Periurethral Bulking Agents When services may be Medically Necessary when criteria are met:

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CPT	
51715	Endoscopic injection of implant material into the submucosal tissues of the urethra
	and/or bladder neck
ICD-10 Procedure	
0TUC8JZ	Supplement bladder neck with synthetic substitute, via natural or artificial opening
	endoscopic
0TUD8JZ	Supplement urethra with synthetic substitute, via natural or artificial opening
	endoscopic
3E0K3GC	Introduction of other therapeutic substance into genitourinary tract, percutaneous
	approach [when specified as injection of bulking agent]
3E0K8GC	Introduction of other therapeutic substance into genitourinary tract, via natural or
	artificial opening endoscopic [when specified as injection of bulking agent]
ICD-10 Diagnosis	
N36.41-N36.44	Urethral functional and muscular disorders (hypermobility of urethra, ISD)
N39.3	Stress incontinence (female) (male)

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N39.46	Mixed incontinence (urge and stress incontinence)
N99.89	Other postprocedural complications and disorders of genitourinary system
S37.20XA-S37.29XS	Injury of bladder
S37.30XA-S37.39XS	Injury of urethra

## When services are Investigational and Not Medically Necessary:

For the procedure codes listed above when criteria are not met or for all other diagnoses, or when the code describes a procedure indicated in the Position Statement section as investigational and not medically necessary.

### Artificial Urinary Sphincter

When services m	nay be Medically	Necessary when	criteria are met:
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СРТ	
53445	Insertion of inflatable urethral/bladder neck sphincter, including placement of pump,
	reservoir, and cuff
53446	Removal of inflatable urethral/bladder neck sphincter, including pump, reservoir, and
	cuff

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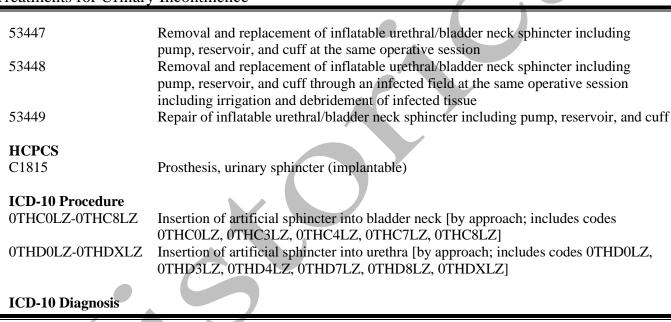
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- E. Include a list of covered alternative services, if any, that could be used to treat the condition
- F. Identify a specific recipient needing the service
- G. Include the recipient's health history
- H. Include the disease information necessitating the requested service
- I. Include a rationale for the immediacy of the review

- A. Submit the rationale used to preliminarily indicate the service is experimental/investigational
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N36.42	Intrinsic sphincter deficiency (ISD)
N39.3	Stress incontinence
N39.41-N39.498	Other specified urinary incontinence
N99.89	Other postprocedural complications and disorders of genitourinary system
R32	Unspecified urinary incontinence
T83.111A-T83.111S	Breakdown (mechanical) of urinary sphincter implant
T83.121A-T83.121S	Displacement of urinary sphincter implant
T83.191A-T83.191S	Other mechanical complication of urinary sphincter implant

## When services are Not Medically Necessary:

For the procedure codes listed above when criteria are not met, for all other diagnoses, or when the code describes a procedure indicated in the Position Statement section as not medically necessary.

### Other procedures and devices

When services are Investigational and Not Medically Necessary:

## СРТ

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53451 Periurethral transperineal adjustable balloon continence device; bilateral insertion, including cystourethroscopy and imaging guidance [ProACT System] 53452 Periurethral transperineal adjustable balloon continence device; unilateral insertion, including cystourethroscopy and imaging guidance [ProACT System] 53453 Periurethral transperineal adjustable balloon continence device; removal, each balloon [ProACT System] 53454 Periurethral transperineal adjustable balloon continence device; percutaneous adjustment of balloon(s) fluid volume [ProACT System] 53860 Transurethral radiofrequency micro-remodeling of the female bladder neck and proximal urethra for stress urinary incontinence Temporary female intraurethral valve-pump (ie, voiding prosthesis); initial insertion, 0596T including urethral measurement [inFlow system] 0597T Temporary female intraurethral valve-pump (ie, voiding prosthesis); replacement [inFlow system] Endovaginal cryogen-cooled, monopolar radiofrequency remodeling of the tissues 0672T surrounding the female bladder neck and proximal urethra for urinary incontinence No code for vaginal weight training

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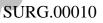
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HCPCS	
A4341	Indwelling intraurethral drainage device with valve, patient inserted, replacement only,
	each [inFlow system]
A4342	Accessories for patient inserted indwelling intraurethral drainage device with valve,
	replacement only, each [inFlow system]
ICD-10 Diagnosis	All diagnoses

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 Allan BB, Bell S, Husarek K. A 12-month feasibility study to investigate the effectiveness of cryogen-cooled monopolar radiofrequency treatment for female stress urinary incontinence. Can Urol Assoc J. 2020; 14(7):E313-E318.

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- 3. Herbison P, Plevnik S, Mantle J. Weighted vaginal cones for urinary incontinence. Cochrane Database Syst Rev. 2015;(7):CD002114.
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# Websites for Additional Information

 National Kidney and Urologic Diseases Information Clearinghouse. Bladder control problems. Available at: <u>https://www.niddk.nih.gov/health-information/urologic-diseases/bladder-control-problems</u>. Accessed on September 26, 2022.

## Index

AMS Sphincter 800 Artificial Urinary Sphincter, (AUS) Bulkamid Coaptite

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Durasphere InFlow intraurethral valve-pump Lyrette Macroplastique Periurethral Injection of Bulking Agents ProACT System Renessa Transurethral Radiofrequency Energy Collagen Micro-Remodeling Transvaginal Radiofrequency Vaginal Weight Training Viveve

The use of specific product names is illustrative only. It is not intended to be a recommendation of one product over another, and is not intended to represent a complete listing of all products available.

## **Document History**

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Status	Date	Action
	03/29/2023	Updated Coding section with 04/01/2023 HCPCS changes; added A4341, A4342 replacing A4335 NOC code no longer applicable.
Revised	11/10/2022	Medical Policy & Technology Assessment Committee (MPTAC) review. Removed intermittent self-catheterization from note in medically necessary statement. Rationale and References sections updated.
Revised	11/11/2021	MPTAC review. Added bullet point to Investigational and Not Medically Necessary statement on endovaginal cryogen-cooled, monopolar radiofrequency remodeling. Added "as treatments for urinary incontinence" to Investigational and Not Medically Necessary Statement and removed wording on urinary incontinence from individual bullet points. Description, Rationale, References and Index sections updated. Updated Coding section with 01/01/2022 CPT changes; added 0672T, added 53451, 53452, 53453, 53454 replacing 0548T, 0549T, 0550T, 0551T deleted 12/31/2021.
Revised	05/13/2021	MPTAC review. Removed "male" and "females" from medically necessary statements. Edited 'not medically necessary' statement to 'individuals who do not

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		meet the medically necessary criteria and for all other indications'. Rationale and
		References sections updated.
Reviewed	05/14/2020	MPTAC review. Rationale and References sections updated. Updated Coding
		section with 07/01/2020 CPT changes; added 0596T, 0597T.
Reviewed	06/06/2019	MPTAC review. Rationale and References sections updated. Updated Coding
		section with 07/01/2019 CPT and HCPCS changes; added 0548T-0551T,
		removed C9746 deleted 06/30/19.
Revised	07/26/2018	MPTAC review. The document header wording updated from "Current Effective
		Date" to "Publish Date". Administrative changes made to investigational and not
		medically necessary statement. Rationale, Background/Overview and References
		sections updated.
Revised	08/03/2017	MPTAC review. Added the ProACT system to the investigational and not
		medically necessary listing. The Rationale, Background, Coding and References
		sections were updated.
Revised	02/02/2017	MPTAC review. Added inFlow intraurethral valve-pump to the investigational
		and not medically necessary section. Updated Rationale, Background, Coding and
		References sections.

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Reviewed	02/04/2016	MPTAC review. References were updated. Removed ICD-9 codes from Coding section.
Revised	02/05/2015	MPTAC review. Artificial urinary sphincter devices were added to the scope and position statements with medically necessary criteria and not medically necessary indications. The Rationale, Background, Coding, and References were updated.
Reviewed	08/14/2014	MPTAC review. References were updated.
Reviewed	08/08/2013	MPTAC review. Rationale and References updated.
Reviewed	08/09/2012	MPTAC review. Rationale and References updated.
Revised	08/18/2011	MPTAC review. Document revised to only address vaginal weight training, injection of periurethral bulking agents, transvaginal radiofrequency bladder neck suspension, and transurethral radiofrequency energy collagen micro-remodeling with no change to position statements. Revised title, updated Rationale, Background, Definition, Coding, and References sections. Sacral nerve stimulation and posterior tibial nerve stimulation addressed separately in SURG.00117.
Reviewed	02/17/2011	MPTAC review. Rationale and References updated.

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	01/01/2011	Updated Coding section with 01/01/2011 CPT changes; removed 0193T deleted
	01/01/2011	12/31/2010.
Revised	02/25/2010	MPTAC review. Position statements revised:
		<ul> <li>to include children in the investigational and not medically necessary</li> </ul>
		biofeedback statement;
		• to remove electrical stimulation, alone or in combination with other
		treatments.
		Rationale, background, references, coding updated.
Revised	02/26/2009	MPTAC review. Removed Tegress <sup>®</sup> from document as it was discontinued by the manufacturer. Removed device brand names from position statement. Clarified position statement. Rationale, coding, background and references updated.
	01/01/2009	Updated coding section with 01/01/2009 CPT changes; removed 0029T deleted
		12/31/2008.
Revised	02/21/2008	MPTAC review. Added language addressing repeat collagen injections. Clarified
		PTNS statement. Rationale, coding and references updated. The phrase
		"investigational/not medically necessary" was clarified to read "investigational

Federal and State law, as well as contract language, including definitions and specific contract provisions/exclusions, take precedence over Medical Policy and must be considered first in determining eligibility for coverage. The member's contract benefits in effect on the date that services are rendered must be used. Medical Policy, which addresses medical efficacy, should be considered before utilizing medical opinion in adjudication. Medical technology is constantly evolving, and we reserve the right to review and update Medical Policy periodically.

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If the Florida Medicaid Managed Care Plan intends to deny coverage on the basis that a diagnostic test, therapeutic procedure, or medical device or technology is experimental or investigational, the Managed Care Plan shall submit a request for coverage determination to the Agency in accordance with rule 59G-1.035, F.A.C and Core SMMC Contract, Attachment II, Section VI.G.4.d.

Below is a list of the materials the plans are required to submit when they deny coverage as experimental/investigational:

- A. Include the CPT or HCPCS code(s)
- B. Include a list of other state Medicaid agencies and private insurers who cover the service
- C. Include information about the health service from the U.S. Food and Drug Administration
- D. Include known risks of the service and health outcomes of others who have received it
- E. Include a list of covered alternative services, if any, that could be used to treat the condition
- F. Identify a specific recipient needing the service
- G. Include the recipient's health history
- H. Include the disease information necessitating the requested service
- I. Include a rationale for the immediacy of the review

- A. Submit the rationale used to preliminarily indicate the service is experimental/investigational
  - 1. Include peer-reviewed journal articles in PDF format with links to the online articles
  - 2. Include evidence-based clinical guidelines reviewed by the plan
- B. Submit direct contact information (name, phone number, & email address) for the Medical Director

		and not medically necessary." This change was approved at the November 29,
		2007 MPTAC meeting.
Revised	03/08/2007	MPTAC review. Coaptite and Macroplastique added as medically necessary with criteria.
Revised	12/07/2006	MPTAC review. Clarified peripheral nerve evaluation test and temporary sacral nerve stimulator. Added GYNECARE TVT SECUR System to Index. Noted name change of URYX® to Tegress <sup>™</sup> .
Revised	09/14/2006	MPTAC review. Added transurethral radiofrequency energy collagen micro- remodeling as INV/NMN. Coding updated; removed HCPCS E0752, E0754, E0756, E0757, E0758 deleted 12/31/2005.
Revised	06/08/2006	MPTAC review.
	01/01/2006	Updated coding section with 01/01/2006 CPT/HCPCS changes
	11/21/2005	Added reference for Centers for Medicare and Medicaid Services (CMS) -
		National Coverage Determination (NCD).
Revised	07/14/2005	MPTAC review. Revision based on Pre-merger Anthem and Pre-merger
		WellPoint Harmonization.

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- G. Include the recipient's health history
- H. Include the disease information necessitating the requested service
- I. Include a rationale for the immediacy of the review

### Additional required information

- A. Submit the rationale used to preliminarily indicate the service is experimental/investigational
  - 1. Include peer-reviewed journal articles in PDF format with links to the online articles
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# **Medical Policy**

Treatments for Urinary Incontinence

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- H. Include the disease information necessitating the requested service
- I. Include a rationale for the immediacy of the review

### Additional required information

- A. Submit the rationale used to preliminarily indicate the service is experimental/investigational
  - 1. Include peer-reviewed journal articles in PDF format with links to the online articles
  - 2. Include evidence-based clinical guidelines reviewed by the plan
- B. Submit direct contact information (name, phone number, & email address) for the Medical Director